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FINANCING OF THE UNITED NATIONS PROTECTION FORCE

Report of the Fifth Committee (Part III)

Rapporteur: Mr. Mahbub KABIR (Bangladesh)

I. INTRODUCTION

1. The previous recommendations made by the Fifth Committee to the General Assembly under agenda item 136 appear in the reports of the Committee contained in documents A/48/819 and Add.1.

2. At its 50th, 52nd, and 53rd meetings, on 7, 16 and 18 March 1994, the Fifth Committee considered the item entitled "Financing of the United Nations Protection Force". Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/48/SR.50, 52 and 53).

II. CONSIDERATION OF DRAFT RESOLUTION A/C.5/48/L.44

3. At the 52nd meeting, on 16 March, the representative of Canada, on behalf also of Japan and Austria, introduced a draft resolution entitled "Financing of the United Nations Protection Force" (A/C.5/48/L.44).

4. At the 53rd meeting, on 18 March, the Chairman of the Committee orally amended draft resolution A/C.5/48/L.44 by adding the following paragraphs after the last preambular paragraph:

> "1. Expresses concern about the deteriorating financial situation with regard to peace-keeping activities owing to overdue payments by Member States of their assessments, particularly Member States in arrears,

"2. Expresses deep concern about the adverse effect that the deteriorating financial situation has on reimbursement to troop contributors, placing an additional burden on these countries and putting at risk the continuing supply of troops to the Force, and, consequently, the effective implementation of the mandate;

"3. Reaffirms its resolution 48/227 of 23 December 1993, and stresses the need for the Secretariat to present budget documents on time in order to allow for a proper and thorough review and approval by the General Assembly of these budgets before their implementation;

"4. Regrets deeply the fact that the budget documents did not comply with General Assembly resolution 42/207 of 11 December 1987 as regards the equal treatment of the official languages of the United Nations;

"5. Notes the assurances given by the Secretariat that such a situation will not be repeated;

"6. Notes with satisfaction an improvement in the compliance by the Secretariat with certain General Assembly resolutions concerning the form of budget documents with regard to peace-keeping operations;

"7. Reaffirms the importance of the role of the Advisory Committee on Administrative and Budgetary Questions as an advisory body to the General Assembly in the budget process;

"8. Urges the Secretary-General to complete his review of the reimbursement rates to Governments in respect of contingent-owned equipment in close consultation with Member States, in particular with troop-contributing countries, and to submit his proposals to the General Assembly not later than at its forty-ninth regular session;

"9. Endorses the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, 2/ subject to the provisions of the present resolution;

"10. Requests the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy and in particular to implement fully economic, financial and efficiency measures to be approved during the resumed forty-eighth session and no later than 1 May 1994 and to report on the implementation of such measures in the context of the performance report relevant to the period;

"11. Urges all Member States to make every possible effort to ensure payment of their assessed contributions to the Force promptly and in full;

"12. Affirms that the non- and late payment of assessed contributions in full and on time and the fact that the General Assembly has to consider approving peace-keeping operation budgets without adequate documentation have damaged and continue to damage the ability of peace-keeping operations to implement their activities effectively;

"13. Also affirms that it expects that the Secretariat will make appropriate arrangements to ensure that the General Assembly is not asked to take any future decisions on budgets for peace-keeping operations retroactively;

and renumbering former operative paragraphs 1 to 9 as operative paragraphs 14 to 22. He also added the following paragraphs after paragraph 22:

"23. Requests the Secretary-General to submit the budget corresponding to the mandate period to the General Assembly not later than 15 June 1994;

"24. Invites voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure established by the General Assembly in its resolutions 43/230 of 21 December 1988, 44/192 A of 21 December 1989 and 45/258 of 3 May 1991;

"25. Decides to include in the provisional agenda of its forty-ninth session the item entitled 'Financing of the United Nations Protection Force'."

5. At the same meeting, the Committee adopted draft resolution A/C.5/48/L.44, as orally revised, without a vote (see para. 6).

III. RECOMMENDATION OF THE FIFTH COMMITTEE

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

The General Assembly,

Having considered the report of the Secretary-General on the financing of the United Nations Protection Force 1/ and the related report of the Advisory Committee on Administrative and Budgetary Questions, 2/

Bearing in mind Security Council resolutions 727 (1992) of 8 January 1992 and 740 (1992) of 7 February 1992, in which the Council endorsed the sending of a group of military liaison officers to Yugoslavia to promote maintenance of the cease-fire,

Bearing in mind also Security Council resolution 743 (1992) of 21 February 1992, by which the Council established the United Nations Protection Force, and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 871 (1993) of 4 October 1993,

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1/ A/48/690 and Corr.1-3.

2/ A/48/878.

Recalling its resolutions 46/233 of 19 March 1992 and 47/210 B of 14 September 1993 on the financing of the Force,

Reaffirming that the costs of the Force are expenses of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations,

Recalling its previous decision regarding the fact that, in order to meet the expenditures caused by the Force, a different procedure is required from the one applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards such an operation,

Bearing in mind the special responsibilities of the States permanent members of the Security Council, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963, in the financing of such operations,

Noting with appreciation that voluntary contributions have been made to the Force by certain Governments,

Mindful of the fact that it is essential to provide the Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. Expresses concern about the deteriorating financial situation with regard to peace-keeping activities owing to overdue payments by Member States of their assessments, particularly Member States in arrears,

2. Expresses deep concern about the adverse effect that the deteriorating financial situation has on reimbursement to troop contributors, placing an additional burden on these countries and putting at risk the continuing supply of troops to the Force, and, consequently, the effective implementation of the mandate;

3. Reaffirms its resolution 48/227 of 23 December 1993, and stresses the need for the Secretariat to present budget documents on time in order to allow for a proper and thorough review and approval by the General Assembly of these budgets before their implementation;

4. Regrets deeply the fact that the budget documents did not comply with General Assembly resolution 42/207 of 11 December 1987 as regards the equal treatment of the official languages of the United Nations;

5. Notes the assurances given by the Secretariat that such a situation will not be repeated;

6. Notes with satisfaction an improvement in the compliance by the Secretariat with certain General Assembly resolutions concerning the form of budget documents with regard to peace-keeping operations;

7. Reaffirms the importance of the role of the Advisory Committee on Administrative and Budgetary Questions as an advisory body to the General Assembly in the budget process;

8. Urges the Secretary-General to complete his review of the reimbursement rates to Governments in respect of contingent-owned equipment in close consultation with Member States, in particular with troop-contributing countries, and to submit his proposals to the General Assembly not later than at its forty-ninth regular session;

9. Endorses the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, 2/ subject to the provisions of the present resolution;

10. Requests the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy and in particular to implement fully economic, financial and efficiency measures to be approved during the resumed forty-eighth session and no later than 1 May 1994 and to report on the implementation of such measures in the context of the performance report relevant to the period;

11. Urges all Member States to make every possible effort to ensure payment of their assessed contributions to the Force promptly and in full;

12. Affirms that the non- and late payment of assessed contributions in full and on time and the fact that the General Assembly has to consider approving peace-keeping operation budgets without adequate documentation have damaged and continue to damage the ability of peace-keeping operations to implement their activities effectively;

13. Also affirms that it expects that the Secretariat will make appropriate arrangements to ensure that the General Assembly is not asked to take any future decisions on budgets for peace-keeping operations retroactively;

14. Decides to appropriate to the Special Account referred to in General Assembly resolution 46/233 the amount of 200,000,000 United States dollars gross (198,257,825 dollars net), authorized and apportioned under the terms of paragraph 10 of General Assembly resolution 47/210 B, for the operation of the Force for the period from 1 July to 30 September 1993, inclusive;

15. Decides also to appropriate to the Special Account the amount of 195,000,000 dollars gross (193,257,825 dollars net), authorized and apportioned with the prior concurrence of the Advisory Committee on Administrative and Budgetary Questions under the terms of paragraph 10 of General Assembly resolution 47/210 B, for the maintenance of the Force for the period from 1 October to 31 December 1993, inclusive;

16. Decides further to appropriate to the Special Account the amount of 383,408,000 dollars gross (380,000,000 dollars net), authorized by the General Assembly in paragraph (a) of its decision 48/470 of 23 December 1993 for the maintenance of the Force for the period from 1 July 1993 to 28 February 1994, inclusive;

17. Decides to appropriate to the Special Account the amount of 80,470,659 dollars gross (82,647,109 dollars net) for the maintenance of the Force for the period from 1 to 31 March 1994, inclusive;

18. Decides also, as an ad hoc arrangement, to apportion the amount of 216,928,200 dollars gross (215,000,000 dollars net) for the period from 1 July 1993 to 28 February 1994, in addition to the amount of 166,479,800 dollars gross (165,000,000 dollars net) already apportioned in accordance with General Assembly decision 48/470, and also to apportion the amount of 80,470,659 dollars gross (82,647,109 dollars net) for the period from 1 to 31 March 1994, among Member States in accordance with the composition of groups set out in paragraphs 3 and 4 of General Assembly resolution 43/232 of 1 March 1989, as adjusted by the Assembly in its resolutions 44/192 B of 21 December 1989, 45/269 of 27 August 1991, 46/198 A of 20 December 1991 and 47/218 A of 23 December 1992 and decision 48/472 of 23 December 1993, and taking into account the scale of assessments for the years 1992, 1993 and 1994 as set out in Assembly resolutions 46/221 A of 20 December 1991 and 48/223 A of 23 December 1993 and decision 47/456 of 23 December 1992;

19. Decides further that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 18 above, their respective share in the Tax Equalization Fund of the estimated additional staff assessment income of 1,928,200 dollars for the period from 1 July 1993 to 28 February 1994 approved for the Force;

20. Decides that, in accordance with the provisions of its resolution 973 (X), the apportionment among Member States, as provided for in paragraph 18 above, shall take into consideration the decrease in their respective share in the Tax Equalization Fund of the estimated staff assessment income of 2,176,450 dollars of the amount approved for the Force for the period from 1 to 31 March 1994, inclusive;

21. Decides also that there shall be set off against the apportionment among Member States, as provided for in paragraph 18 above, their respective share in the unencumbered balance of 26,219,500 dollars gross (25,384,200 dollars net) in respect of the period from 1 July 1993 to 28 February 1994, inclusive;

22. Authorizes the Secretary-General to enter into commitments for the operation of the Force at a rate not to exceed 95,430,962 dollars gross (94,546,770 dollars net) per month for the period from 1 April to 31 July 1994, should the Security Council decide to continue the operation beyond 31 March 1994, the amount of 286,292,886 dollars gross (283,640,310 dollars net) to be apportioned among Member States in accordance with the scheme set out in the present resolution;

23. Requests the Secretary-General to submit the budget corresponding to the mandate period to the General Assembly not later than 15 June 1994;

24. Invites voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure established by the General Assembly in its resolutions 43/230 of 21 December 1988, 44/192 A of 21 December 1989 and 45/258 of 3 May 1991;

25. Decides to include in the provisional agenda of its forty-ninth session the item entitled "Financing of the United Nations Protection Force".